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# Message Text

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ORIGIN EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 STR-08 CEA-02 CIEP-02 OMB-01 TRSE-00

FEA-02 SAM-01 COME-00 INT-08 IO-14 FRB-02 /162 R

DRAFTED BY EB/ORF/FSE;SBOSWORTH:CJR
APPROVED BY EB - JULIUS L. KATZ, ACTING
---------- 112491
P R 131748Z JUL 74
FM SECSTATE WASHDC
TO AMEMBASSY BONN PRIORITY
INFO AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY THE HAGUE
AMEMBASSY LUXEMBOURG
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY LONDON
AMEMBASSY DUBLIN
USMISSION EC BRUSSELS
AMEMBASSY TOKYO

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E.O. 11652: GDS
TAGS: ENRG
SUBJECT: FRENCH COMMENTS ON INTEGRATED EMERGENCY PROGRAM
REF: BONN 11008

TOKYO: PASS ENDERS

1. IT IS NOT CLEAR FROM HERMES' COMMENTS REPORTED REFTEL
PRECISELY WHAT TROUBLES FRENCH ABOUT APPROACHES ENVISAGED
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IN INTEGRATED EMERGENCY PROGRAM FOR GENERAL AND SELECTIVE

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TRIGGERS. IT OCCURS TO US THAT SAUVAGNARGUES' COMMENTS MAY HAVE BEEN BASED ON ORIGINAL U.S. PAPER CIRCULATED IN ADVANCE OF JUNE 17-18 ECG MEETING. THIS PAPER HAS NOW BEEN MODIFIED TO REFLECT DISCUSSION AT JUNE 17-18 MEETING, TWO DAY WORKING GROUP SESSION DEVOTED TO IEP, AND JULY 8-9 ECG. THUS, SOME OF THE ELEMENTS WHICH BOTHERED THE FRENCH MAY NO LONGER BE PRESENT IN THE IEP DRAFT NOW UNDER CONSIDERATION IN THE ECG. FOR EXAMPLE, TRIGGERS FOR MEASURES RESPONDING TO GENERAL AND SELECTIVE EMBARGOES ARE NOW BASED ON TOTAL SUPPLIES (CONSUMPTION) RATHER THAN IMPORT BASE FOR SELECTIVE TRIGGER AND SUPPLY BASE FOR GENERAL TRIGGER AS WE HAD ORIGINALLY SUGGESTED FOR DISCUSSION PURPOSES.

2. FRENCH MAY ALSO BE ARGUING THAT COMMON DEMAND RESTRAINT COMMITMENT DURING GENERAL EMBARGO FAVORS U.S. BECAUSE IT IS BASED ON OIL CONSUMPTION RATHER THAN TOTAL ENERGY

CONSUMPTION. THIS POINT HAS BEEN DISCUSSED IN GREAT DETAIL IN ECG WITH JAPAN, DENMARK, AND OTHERS FAVORING ENERGY BASE WITH UK, FRG AND US FAVORING OIL BASE. BASIC ARGUMENT AGAINST ENERGY BASE IS THAT IEP IS DESIGNED TO COPE WITH OIL SUPPLY INTERRUPTIONS NOT TO CORRECT FOR DIFFERENCES IN COUNTRIES' ENDOWMENTS OF NATURAL RESOURCES.

3. WITH REGARD TO QUESTION CONCERNING CONSTRAINTS ON AUTOMATICITY OF TRIGGER, FRENCH COMMENTS WOULD SEEM TO INDICATE THEY BELIEVE TRIGGER IS TOO AUTOMATIC. WE CONTINUE TO FAVOR AUTOMATIC TRIGGER IN BELIEF THAT SYSTEM MUST HAVE STRONG PRESUMPTION OF ACTION IF IT IS TO BE EFFECTIVE. ON THE OTHER HAND, WE DO NOT WANT A FULLY MECHANISTIC TRIGGER, AND WE HAVE SUPPORTED A GENERAL REVIEW CLAUSE WHICH WOULD ENABLE PARTICIPATING COUNTRIES TO REVIEW APPROPRIATENESS OF PRESCRIBED MEASURES ONCE TRIGGER HAD BEEN PULLED. DAVIGNON HAS DRAFTED GENERAL REVIEW CLAUSE DESIGNED TO COVER THESE POINTS WHICH WE UNDERSTAND HE REVIEWED WITH FRENCH IN PARIS ON JULY 11.

4. FRG DEL TO ECG IS FULLY ACQUAINTED WITH RATIONALE
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FOR ALL PROVISIONS IN CURRENT VERSION OF IEP AND SHOULD BE ABLE TO ASSIST HERMES IN RESPONDING TO FRENCH. IN ANY CASE, WE WOULD BE GLAD TO PROVIDE FULL RESPONSE IF

HERMES WOULD BE ABLE TO PROVIDE MORE DETAILS ON EXACT NATURE OF FRENCH CONCERN. KISSINGER

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